106TH CONGRESS 2D SESSION

S. 2700

IN THE SENATE OF THE UNITED STATES

Mr. L. Chafee (for himself, Mr. Lautenberg, Mr. Smith of New Hampshire, and Mr. Baucus) introduced the following bill; which was read twice and referred to the Committee on

A BILL

To amend the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 to promote the cleanup and reuse of brownfields, to provide financial assistance for brownfields revitalization, to enhance State response programs, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Brownfields Revitalization and Environmental Restora-
- 6 tion Act of 2000".
- 7 (b) Table of Contents.—The table of contents of
- 8 this Act is as follows:

Sec. 1. Short title; table of contents.

TITLE I—BROWNFIELDS REVITALIZATION FUNDING

Sec. 101. Brownfields revitalization funding.

TITLE II—BROWNFIELDS LIABILITY CLARIFICATIONS

Sec. 201. Contiguous properties.

Sec. 202. Prospective purchasers and windfall liens.

Sec. 203. Innocent landowners.

TITLE III—STATE RESPONSE PROGRAMS

Sec. 301. State response programs.

Sec. 302. Additions to National Priorities List.

1 TITLE I—BROWNFIELDS

2 **REVITALIZATION FUNDING**

3 SEC. 101. BROWNFIELDS REVITALIZATION FUNDING.

4 (a) Definition of Brownfield Site.—Section

5 101 of the Comprehensive Environmental Response, Com-

6 pensation, and Liability Act of 1980 (42 U.S.C. 9601) is

7 amended by adding at the end the following:

8 "(39) Brownfield site.—

9 "(A) IN GENERAL.—The term 'brownfield

site' means real property, the expansion, rede-

velopment, or reuse of which may be com-

plicated by the presence or potential presence of

a hazardous substance, pollutant, or contami-

nant.

15 "(B) Exclusions.—The term 'brownfield

site' does not include—

1	"(i) a facility that is the subject of a
2	planned or ongoing removal action under
3	this title;
4	"(ii) a facility that is listed on the Na-
5	tional Priorities List or is proposed for
6	listing;
7	"(iii) a facility that is the subject of
8	a unilateral administrative order, a court
9	order, an administrative order on consent
10	or judicial consent decree that has been
11	issued to or entered into by the parties
12	under this Act;
13	"(iv) a facility that is the subject of a
14	unilateral administrative order, a court
15	order, an administrative order on consent
16	or judicial consent decree that has been
17	issued to or entered into by the parties, or
18	a facility to which a permit has been issued
19	by the United States or an authorized
20	State under the Solid Waste Disposal Act
21	(42 U.S.C. 6901 et seq.), the Federal
22	Water Pollution Control Act (33 U.S.C.
23	1321), the Toxic Substances Control Act
24	(15 U.S.C. 2601 et seq.), or the Safe

1	Drinking Water Act (42 U.S.C. 300f et
2	seq.);
3	"(v) a facility that—
4	"(I) is subject to corrective ac-
5	tion under section $3004(u)$ or $3008(h)$
6	of the Solid Waste Disposal Act (42
7	U.S.C. 6924(u), 6928(h)); and
8	"(II) to which a corrective action
9	permit or order has been issued or
10	modified to require the implementa-
11	tion of corrective measures;
12	"(vi) a land disposal unit with respect
13	to which—
14	"(I) a closure notification under
15	subtitle C of the Solid Waste Disposal
16	Act (42 U.S.C. 6921 et seq.) has been
17	submitted; and
18	"(II) closure requirements have
19	been specified in a closure plan or
20	permit;
21	"(vii) a facility that is subject to the
22	jurisdiction, custody, or control of a de-
23	partment, agency, or instrumentality of the
24	United States, except for land held in trust
25	by the United States for an Indian tribe;

1	"(viii) a portion of a facility—
2	"(I) at which there has been a
3	release of polychlorinated biphenyls;
4	and
5	"(II) that is subject to remedi-
6	ation under the Toxic Substances
7	Control Act (15 U.S.C. 2601 et seq.);
8	or
9	"(ix) a portion of a facility, for which
10	portion, assistance for response activity
11	has been obtained under subtitle I of the
12	Solid Waste Disposal Act (42 U.S.C. 6991
13	et seq.) from the Leaking Underground
14	Storage Tank Trust Fund established
15	under section 9508 of the Internal Rev-
16	enue Code of 1986.
17	"(C) Site-by-site determinations.—
18	Notwithstanding subparagraph (B) and on a
19	site-by-site basis, the President may authorize
20	financial assistance under section 128 to an eli-
21	gible entity at a site included in clause (i), (iv),
22	(v), (vi), (viii), or (ix) of subparagraph (B) if
23	the President finds that financial assistance will
24	protect human health and the environment, and
25	either promote economic development or enable

1	the creation of, preservation of, or addition to
2	parks, greenways, undeveloped property, other
3	recreational property, or other property used
4	for nonprofit purposes.
5	"(D) Additional areas.—For the pur-
6	poses of section 128, the term 'brownfield site'
7	includes—
8	"(i) a site that is contaminated by a
9	controlled substance (as defined in section
10	102 of the Controlled Substances Act (21
11	U.S.C. 802)); and
12	"(ii) mine-scarred land.".
13	(b) Brownfields Revitalization Funding.—
14	Title I of the Comprehensive Environmental Response,
15	Compensation, and Liability Act of 1980 (42 U.S.C. 9601
16	et seq.) is amended by adding at the end the following:
17	"SEC. 128. BROWNFIELDS REVITALIZATION FUNDING.
18	"(a) DEFINITION OF ELIGIBLE ENTITY.—In this sec-
19	tion, the term 'eligible entity' means—
20	"(1) a general purpose unit of local govern-
21	ment;
22	"(2) a land clearance authority or other quasi-
23	governmental entity that operates under the super-
24	vision and control of or as an agent of a general
25	purpose unit of local government;

1	"(3) a government entity created by a State
2	legislature;
3	"(4) a regional council or group of general pur-
4	pose units of local government;
5	"(5) a redevelopment agency that is chartered
6	or otherwise sanctioned by a State;
7	"(6) a State; or
8	"(7) an Indian Tribe.
9	"(b) Brownfield Site Characterization and
10	Assessment Grant Program.—
11	"(1) Establishment of Program.—The Ad-
12	ministrator shall establish a program to—
13	"(A) provide grants to inventory, charac-
14	terize, assess, and conduct planning related to
15	brownfield sites under paragraph (2); and
16	"(B) perform targeted site assessments at
17	brownfield sites.
18	"(2) Assistance for site characterization
19	AND ASSESSMENT.—
20	"(A) IN GENERAL.—On approval of an ap-
21	plication made by an eligible entity, the Admin-
22	istrator may make a grant to the eligible entity
23	to be used for programs to inventory, charac-
24	terize, assess, and conduct planning related to
25	1 or more brownfield sites.

1	"(B) SITE CHARACTERIZATION AND AS-
2	SESSMENT.—A site characterization and assess-
3	ment carried out with the use of a grant under
4	subparagraph (A) shall be performed in accord-
5	ance with section 101(35)(B).
6	"(c) Grants and Loans for Brownfield Reme-
7	DIATION.—
8	"(1) Grants provided by the president.—
9	Subject to subsections (d) and (e), the President
10	shall establish a program to provide grants to—
11	"(A) eligible entities, to be used for cap-
12	italization of revolving loan funds; and
13	"(B) eligible entities or nonprofit organiza-
14	tions, where warranted, as determined by the
15	President based on considerations under para-
16	graph (3), to be used directly for remediation of
17	1 or more brownfield sites that is owned by the
18	entity or organization that receives the grant
19	and in amounts not to exceed \$200,000 for
20	each site to be remediated.
21	"(2) Loans and grants provided by eligi-
22	BLE ENTITIES.—An eligible entity that receives a
23	grant under paragraph (1)(A) shall use the grant
24	funds to provide assistance for the remediation of
25	brownfield sites in the form of—

1	"(A) 1 or more loans to an eligible entity,
2	a site owner, a site developer, or another per-
3	son; or
4	"(B) 1 or more grants to an eligible entity
5	or other nonprofit organization, where war-
6	ranted, as determined by the eligible entity that
7	is providing the assistance, based on consider-
8	ations under paragraph (3), to remediate sites
9	owned by the eligible entity or nonprofit organi-
10	zation that receives the grant.
11	"(3) Considerations.—In determining wheth-
12	er a grant under paragraph (1)(B) or (2)(B) is war-
13	ranted, the President or the eligible entity, as the
14	case may be, shall take into consideration—
15	"(A) the extent to which a grant will facili-
16	tate the creation of, preservation of, or addition
17	to a park, a greenway, undeveloped property,
18	recreational property, or other property used
19	for nonprofit purposes;
20	"(B) the extent to which a grant will meet
21	the needs of a community that has an inability
22	to draw on other sources of funding for environ-
23	mental remediation and subsequent redevelop-
24	ment of the area in which a brownfield site is

1	located because of the small population or low
2	income of the community;
3	"(C) the extent to which a grant will facili-
4	tate the use or reuse of existing infrastructure;
5	"(D) the benefit of promoting the long-
6	term availability of funds from a revolving loan
7	fund for brownfield remediation; and
8	"(E) such other factors as the Adminis-
9	trator considers appropriate to consider for the
10	purposes of this section.
11	"(4) Compliance with applicable laws.—
12	An eligible entity that provides assistance under
13	paragraph (2) shall include in all loan and grant
14	agreements a requirement that the loan or grant re-
15	cipient shall comply with all laws applicable to the
16	cleanup for which grant funds will be used and en-
17	sure that the cleanup protects human health and the
18	environment.
19	"(5) Transition.—Revolving loan funds that
20	have been established before the date of enactment
21	of this section may be used in accordance with this
22	subsection.
23	"(d) General Provisions.—
24	"(1) Maximum grant amount.—

1	"(A) Brownfield site characteriza-
2	TION AND ASSESSMENT.—
3	"(i) In general.—A grant under
4	subsection (b)—
5	"(I) may be awarded to an eligi-
6	ble entity on a community-wide or
7	site-by-site basis; and
8	"(II) shall not exceed, for any in-
9	dividual brownfield site covered by the
10	grant, \$200,000.
11	"(ii) Waiver.—The Administrator
12	may waive the \$200,000 limitation under
13	clause (i)(II) to permit the brownfield site
14	to receive a grant of not to exceed
15	\$350,000, based on the anticipated level of
16	contamination, size, or status of ownership
17	of the site.
18	"(B) Brownfield remediation.—
19	"(i) Grant amount.—A grant under
20	subsection $(c)(1)(A)$ may be awarded to an
21	eligible entity on a community-wide or site-
22	by-site basis, not to exceed \$1,000,000 per
23	eligible entity.
24	"(ii) Additional grant amount.—
25	The Administrator may make an additional

1	grant to an eligible entity described in
2	clause (i) for any year after the year for
3	which the initial grant is made, taking into
4	consideration—
5	"(I) the number of sites and
6	number of communities that are ad-
7	dressed by the revolving loan fund;
8	"(II) the demand for funding by
9	eligible entities that have not pre-
10	viously received a grant under this
11	section;
12	"(III) the demonstrated ability of
13	the eligible entity to use the revolving
14	loan fund to enhance remediation and
15	provide funds on a continuing basis;
16	and
17	"(IV) any other factors that the
18	Administrator considers appropriate
19	to carry out this section.
20	"(2) Prohibition.—
21	"(A) In general.—No part of a grant or
22	loan under this section may be used for the
23	payment of—
24	"(i) a penalty or fine;

1	"(ii) a Federal cost-share require-
2	ment;
3	"(iii) an administrative cost;
4	"(iv) a response cost at a brownfield
5	site for which the recipient of the grant or
6	loan is potentially liable under section 107;
7	or
8	"(v) a cost of compliance with any
9	Federal law (including a Federal law speci-
10	fied in section $101(39)(B)$).
11	"(B) Exclusions.—For the purposes of
12	subparagraph (A)(iii), the term 'administrative
13	cost' does not include the cost of—
14	"(i) investigation and identification of
15	the extent of contamination;
16	"(ii) design and performance of a re-
17	sponse action; or
18	"(iii) monitoring of a natural re-
19	source.
20	"(3) Assistance for development of
21	LOCAL GOVERNMENT SITE REMEDIATION PRO-
22	GRAMS.—A local government that receives a grant
23	under this section may use not to exceed 10 percent
24	of the grant funds to develop and implement a
25	brownfields program that may include—

1	"(A) monitoring the health of populations
2	exposed to 1 or more hazardous substances
3	from a brownfield site; and
4	"(B) monitoring and enforcement of any
5	institutional control used to prevent human ex-
6	posure to any hazardous substance from a
7	brownfield site.
8	"(e) Grant Applications.—
9	"(1) Submission.—
10	"(A) In general.—
11	"(i) Application.—An eligible entity
12	may submit to the Administrator, through
13	a regional office of the Environmental Pro-
14	tection Agency and in such form as the
15	Administrator may require, an application
16	for a grant under this section for 1 or
17	more brownfield sites (including informa-
18	tion on the criteria used by the Adminis-
19	trator to rank applications under para-
20	graph (3), to the extent that the informa-
21	tion is available).
22	"(ii) NCP requirements.—The Ad-
23	ministrator may include in any require-
24	ment for submission of an application
25	under clause (i) a requirement of the Na-

1	tional Contingency Plan only to the extent
2	that the requirement is relevant and appro-
3	priate to the program under this section.
4	"(B) Coordination.—The Administrator
5	shall coordinate with other Federal agencies to
6	assist in making eligible entities aware of other
7	available Federal resources.
8	"(C) Guidance.—The Administrator shall
9	publish guidance to assist eligible entities in ap-
10	plying for grants under this section.
11	"(2) Approval.—The Administrator shall—
12	"(A) complete an annual review of applica-
13	tions for grants that are received from eligible
14	entities under this section; and
15	"(B) award grants under this section to el-
16	igible entities that the Administrator deter-
17	mines have the highest rankings under the
18	ranking criteria established under paragraph
19	(3).
20	"(3) Ranking Criteria.—The Administrator
21	shall establish a system for ranking grant applica-
22	tions received under this subsection that includes the
23	following criteria:
24	"(A) The extent to which a grant will stim-
25	ulate the availability of other funds for environ-

1	mental assessment or remediation, and subse-
2	quent reuse, of an area in which 1 or more
3	brownfield sites are located.
4	"(B) The potential of the proposed project
5	or the development plan for an area in which 1
6	or more brownfield sites are located to stimu-
7	late economic development of the area on com-
8	pletion of the cleanup.
9	"(C) The extent to which a grant would
10	address or facilitate the identification and re-
11	duction of threats to human health and the en-
12	vironment.
13	"(D) The extent to which a grant would
14	facilitate the use or reuse of existing infrastruc-
15	ture.
16	"(E) The extent to which a grant would
17	facilitate the creation of, preservation of, or ad-
18	dition to a park, a greenway, undeveloped prop-
19	erty, recreational property, or other property
20	used for nonprofit purposes.
21	"(F) The extent to which a grant would
22	meet the needs of a community that has an in-
23	ability to draw on other sources of funding for
24	environmental remediation and subsequent re-
25	development of the area in which a brownfield

1	site is located because of the small population
2	or low income of the community.
3	"(G) The extent to which the applicant is
4	eligible for funding from other sources.
5	"(H) The extent to which a grant will fur-
6	ther the fair distribution of funding between
7	urban and nonurban areas.
8	"(I) The extent to which the grant pro-
9	vides for involvement of the local community in
10	the process of making decisions relating to
11	cleanup and future use of a brownfield site.
12	"(f) Implementation of Brownfields Pro-
13	GRAMS.—
14	"(1) Establishment of Program.—The Ad-
15	ministrator may provide, or fund eligible entities to
16	provide, training, research, and technical assistance
17	to individuals and organizations, as appropriate, to
18	facilitate the inventory of brownfield sites, site as-
19	sessments, remediation of brownfield sites, commu-
20	nity involvement, or site preparation.
21	"(2) Funding restrictions.—The total Fed-
22	eral funds to be expended by the Administrator
23	under this subsection shall not exceed 15 percent of
24	the total amount appropriated to carry out this sec-
25	tion in any fiscal year.

1	"(g) AUDITS.—
2	"(1) In General.—The Inspector General of
3	the Environmental Protection Agency shall conduct
4	such reviews or audits of grants and loans under
5	this section as the Inspector General considers nec-
6	essary to carry out this section.
7	"(2) Procedure.—An audit under this para-
8	graph shall be conducted in accordance with the au-
9	diting procedures of the General Accounting Office
10	including chapter 75 of title 31, United States Code
11	"(3) VIOLATIONS.—If the Administrator deter-
12	mines that a person that receives a grant or loan
13	under this section has violated or is in violation of
14	a condition of the grant, loan, or applicable Federa
15	law, the Administrator may—
16	"(A) terminate the grant or loan;
17	"(B) require the person to repay any funds
18	received; and
19	"(C) seek any other legal remedies avail-
20	able to the Administrator.
21	"(h) Leveraging.—An eligible entity that receives
22	a grant under this section may use the grant funds for
23	a portion of a project at a brownfield site for which fund-
24	ing is received from other sources if the grant funds are

1	used only for the purposes described in subsection (b) or
2	(e).
3	"(i) Agreements.—Each grant or loan made under
4	this section shall be subject to an agreement that—
5	"(1) requires the recipient to comply with all
6	applicable Federal and State laws;
7	"(2) requires that the recipient use the grant or
8	loan exclusively for purposes specified in subsection
9	(b) or (c), as applicable;
10	"(3) in the case of an application by an eligible
11	entity under subsection $(c)(1)$, requires the eligible
12	entity to pay a matching share (which may be in the
13	form of a contribution of labor, material, or services)
14	of at least 20 percent, from non-Federal sources of
15	funding, unless the Administrator determines that
16	the matching share would place an undue hardship
17	on the eligible entity; and
18	"(4) contains such other terms and conditions
19	as the Administrator determines to be necessary to
20	carry out this section.
21	"(j) Facility Other Than Brownfield Site.—
22	The fact that a facility may not be a brownfield site within
23	the meaning of section 101(39)(A) has no effect on the
24	eligibility of the facility for assistance under any other pro-
25	vision of Federal law.

1	"(k) Funding.—There is authorized to be appro-
2	priated to carry out this section \$150,000,000 for each
3	of fiscal years 2001 through 2005.".
4	TITLE II—BROWNFIELDS
5	LIABILITY CLARIFICATIONS
6	SEC. 201. CONTIGUOUS PROPERTIES.
7	Section 107 of the Comprehensive Environmental Re-
8	sponse, Compensation, and Liability Act of 1980 (42
9	U.S.C. 9607) is amended by adding at the end the fol-
10	lowing:
11	"(o) Contiguous Properties.—
12	"(1) Not considered to be an owner or
13	OPERATOR.—
14	"(A) IN GENERAL.—A person that owns
15	real property that is contiguous to or otherwise
16	similarly situated with respect to, and that is or
17	may be contaminated by a release or threatened
18	release of a hazardous substance from, real
19	property that is not owned by that person shall
20	not be considered to be an owner or operator of
21	a vessel or facility under paragraph (1) or (2)
22	of subsection (a) solely by reason of the con-
23	tamination if—

1	"(i) the person did not cause, con-
2	tribute, or consent to the release or threat-
3	ened release;
4	"(ii) the person is not—
5	"(I) potentially liable, or affili-
6	ated with any other person that is po-
7	tentially liable, for response costs at a
8	facility through any direct or indirect
9	familial relationship or any contrac-
10	tual, corporate, or financial relation-
11	ship (other than a contractual, cor-
12	porate, or financial relationship that
13	is created by a contract for the sale of
14	goods or services); or
15	"(II) the result of a reorganiza-
16	tion of a business entity that was po-
17	tentially liable;
18	"(iii) the person takes reasonable
19	steps to—
20	"(I) stop any continuing release;
21	"(II) prevent any threatened fu-
22	ture release; and
23	"(III) prevent or limit human,
24	environmental, or natural resource ex-
25	posure to any hazardous substance re-

1	leased on or from property owned by
2	that person;
3	"(iv) the person provides full coopera-
4	tion, assistance, and access to persons that
5	are authorized to conduct response actions
6	or natural resource restoration at the ves-
7	sel or facility from which there has been a
8	release or threatened release (including the
9	cooperation and access necessary for the
10	installation, integrity, operation, and main-
11	tenance of any complete or partial re-
12	sponse action at the vessel or facility);
13	"(v) the person—
14	"(I) is in compliance with any
15	land use restrictions established or re-
16	lied on in connection with the re-
17	sponse action at a facility; and
18	"(II) does not impede the effec-
19	tiveness or integrity of any institu-
20	tional control employed in connection
21	with a response action;
22	"(vi) the person is in compliance with
23	any request for information or administra-
24	tive subpoena issued by the President
25	under this Act;

1	"(vii) the person provides all legally
2	required notices with respect to the dis-
3	covery or release of any hazardous sub-
4	stances at the facility; and
5	"(viii) at the time at which the person
6	acquired the property, the person—
7	"(I) conducted all appropriate in-
8	quiry within the meaning of section
9	101(35)(B) with respect to the prop-
10	erty; and
11	"(II) did not know or have rea-
12	son to know that the property was or
13	could be contaminated by a release or
14	threatened release of 1 or more haz-
15	ardous substances from other real
16	property not owned or operated by the
17	person.
18	"(B) Demonstration.—To qualify as a
19	person described in subparagraph (A), a person
20	must establish by a preponderance of the evi-
21	dence that the conditions in clauses (i) through
22	(viii) of subparagraph (A) have been met.
23	"(C) Bona fide prospective pur-
24	CHASER.—Any person that does not qualify as
25	a person described in this paragraph because

1	the person had knowledge specified in subpara-
2	graph (A)(viii) at the time of acquisition of the
3	real property may qualify as a bona fide pro-
4	spective purchaser under section 101(40) if the
5	person is otherwise described in that section.
6	"(D) Ground water.—If a hazardous
7	substance from 1 or more sources that are not
8	on the property of a person enters ground water
9	beneath the property of the person solely as a
10	result of subsurface migration in an aquifer,
11	subparagraph (A)(iii) shall not require the per-
12	son to conduct ground water investigations or
13	to install ground water remediation systems, ex-
14	cept in accordance with the policy of the Envi-
15	ronmental Protection Agency concerning owners
16	of property containing contaminated aquifers,
17	dated May 24, 1995.
18	"(2) Effect of Law.—With respect to a per-
19	son described in this subsection, nothing in this
20	subsection—
21	"(A) limits any defense to liability that
22	may be available to the person under any other
23	provision of law; or
24	"(B) imposes liability on the person that is
25	not otherwise imposed by subsection (a).

1	"(3) Assurances.—The Administrator may—
2	"(A) issue an assurance that no enforce-
3	ment action under this Act will be initiated
4	against a person described in paragraph (1);
5	and
6	"(B) grant a person described in para-
7	graph (1) protection against a cost recovery or
8	contribution action under section 113(f).".
9	SEC. 202. PROSPECTIVE PURCHASERS AND WINDFALL
10	LIENS.
11	(a) Definition of Bona Fide Prospective Pur-
12	CHASER.—Section 101 of the Comprehensive Environ-
13	mental Response, Compensation, and Liability Act of
14	1980 (42 U.S.C. 9601) (as amended by section 101(a))
15	is amended by adding at the end the following:
16	"(40) Bona fide prospective purchaser.—
17	The term 'bona fide prospective purchaser' means a
18	person (or a tenant of a person) that acquires own-
19	ership of a facility after the date of enactment of
20	this paragraph and that establishes each of the fol-
21	lowing by a preponderance of the evidence:
22	"(A) DISPOSAL PRIOR TO ACQUISITION.—
23	All disposal of hazardous substances at the fa-
24	cility occurred before the person acquired the
25	facility.

1	"(B) Inquiries.—
2	"(i) IN GENERAL.—The person made
3	all appropriate inquiries into the previous
4	ownership and uses of the facility in ac-
5	cordance with generally accepted good
6	commercial and customary standards and
7	practices in accordance with clauses (ii)
8	and (iii).
9	"(ii) Standards and practices.—
10	The standards and practices referred to in
11	clauses (ii) and (iv) of paragraph (35)(B)
12	shall be considered to satisfy the require-
13	ments of this subparagraph.
14	"(iii) Residential use.—In the case
15	of property in residential or other similar
16	use at the time of purchase by a non-
17	governmental or noncommercial entity, a
18	facility inspection and title search that re-
19	veal no basis for further investigation shall
20	be considered to satisfy the requirements
21	of this subparagraph.
22	"(C) Notices.—The person provides all
23	legally required notices with respect to the dis-
24	covery or release of any hazardous substances
25	at the facility.

1	"(D) Care.—The person exercises appro-
2	priate care with respect to hazardous sub-
3	stances found at the facility by taking reason-
4	able steps to—
5	"(i) stop any continuing release;
6	"(ii) prevent any threatened future re-
7	lease; and
8	"(iii) prevent or limit human, environ-
9	mental, or natural resource exposure to
10	any previously released hazardous sub-
11	stance.
12	"(E) Cooperation, assistance, and ac-
13	cess.—The person provides full cooperation,
14	assistance, and access to persons that are au-
15	thorized to conduct response actions at a vessel
16	or facility (including the cooperation and access
17	necessary for the installation, integrity, oper-
18	ation, and maintenance of any complete or par-
19	tial response actions at the vessel or facility).
20	"(F) Institutional control.—The
21	person—
22	"(i) is in compliance with any land
23	use restrictions established or relied on in
24	connection with the response action at a
25	vessel or facility; and

1	"(ii) does not impede the effectiveness
2	or integrity of any institutional control em-
3	ployed at the vessel or facility in connec-
4	tion with a response action.
5	"(G) Requests; subpoenas.—The person
6	complies with any request for information or
7	administrative subpoena issued by the President
8	under this Act.
9	"(H) No Affiliation.—The person is
10	not—
11	"(i) potentially liable, or affiliated
12	with any other person that is potentially
13	liable, for response costs at a facility
14	through—
15	"(I) any direct or indirect famil-
16	ial relationship; or
17	"(II) any contractual, corporate,
18	or financial relationship (other than a
19	contractual, corporate, or financial re-
20	lationship that is created by the in-
21	struments by which title to the facility
22	is conveyed or financed or by a con-
23	tract for the sale of goods or services);
24	or

1	"(ii) the result of a reorganization of
2	a business entity that was potentially lia-
3	ble.".
4	(b) Prospective Purchaser and Windfall
5	Lien.—Section 107 of the Comprehensive Environmental
6	Response, Compensation, and Liability Act of 1980 (42
7	U.S.C. 9607) (as amended by section 201) is amended by
8	adding at the end the following:
9	"(p) Prospective Purchaser and Windfall
10	Lien.—
11	"(1) Limitation on liability.—Notwith-
12	standing subsection (a)(1), a bona fide prospective
13	purchaser whose potential liability for a release or
14	threatened release is based solely on the purchaser's
15	being considered to be an owner or operator of a fa-
16	cility shall not be liable as long as the bona fide pro-
17	spective purchaser does not impede the performance
18	of a response action or natural resource restoration.
19	"(2) Lien.—If there are unrecovered response
20	costs incurred by the United States at a facility for
21	which an owner of the facility is not liable by reason
22	of paragraph (1), and if each of the conditions de-
23	scribed in paragraph (3) is met, the United States
24	shall have a lien on the facility, or may by agree-
25	ment with the party obtain from an appropriate

1	party a lien on any other property or other assur-
2	ance of payment satisfactory to the Administrator,
3	for the unrecovered response costs.
4	"(3) Conditions.—The conditions referred to
5	in paragraph (2) are the following:
6	"(A) RESPONSE ACTION.—A response ac-
7	tion for which there are unrecovered costs of
8	the United States is carried out at the facility.
9	"(B) FAIR MARKET VALUE.—The response
10	action increases the fair market value of the fa-
11	cility above the fair market value of the facility
12	that existed before the response action was ini-
13	tiated.
14	"(4) Amount; duration.—A lien under para-
15	graph (2)—
16	"(A) shall be in an amount not to exceed
17	the increase in fair market value of the prop-
18	erty attributable to the response action at the
19	time of a sale or other disposition of the prop-
20	erty;
21	"(B) shall arise at the time at which costs
22	are first incurred by the United States with re-
23	spect to a response action at the facility;
24	"(C) shall be subject to the requirements
25	of subsection (1)(3); and

1	"(D) shall continue until the earlier of—
2	"(i) satisfaction of the lien by sale or
3	other means; or
4	"(ii) notwithstanding any statute of
5	limitations under section 113, recovery of
6	all response costs incurred at the facility.".
7	SEC. 203. INNOCENT LANDOWNERS.
8	Section 101(35) of the Comprehensive Environmental
9	Response, Compensation, and Liability Act of 1980 (42
10	U.S.C. 9601(35)) is amended—
11	(1) in subparagraph (A)—
12	(A) in the first sentence, in the matter pre-
13	ceding clause (i), by striking "deeds or" and in-
14	serting "deeds, easements, leases, or"; and
15	(B) in the second sentence—
16	(i) by striking "he" and inserting "the
17	defendant"; and
18	(ii) by striking the period at the end
19	and inserting ", provides full cooperation,
20	assistance, and facility access to the per-
21	sons that are authorized to conduct re-
22	sponse actions at the facility (including the
23	cooperation and access necessary for the
24	installation, integrity, operation, and main-
25	tenance of any complete or partial re-

1	sponse action at the facility), and is in
2	compliance with any land use restrictions
3	established or relied on in connection with
4	the response action at a facility, and does
5	not impede the effectiveness or integrity of
6	any institutional control employed at the
7	facility in connection with a response ac-
8	tion."; and
9	(2) by striking subparagraph (B) and inserting
10	the following:
11	"(B) Reason to know.—
12	"(i) All appropriate inquiries.—
13	To establish that the defendant had no
14	reason to know of the matter described in
15	subparagraph (A)(i), the defendant must
16	demonstrate to a court that—
17	"(I) on or before the date on
18	which the defendant acquired the fa-
19	cility, the defendant carried out all
20	appropriate inquiries, as provided in
21	clauses (ii) and (iv), into the previous
22	ownership and uses of the facility in
23	accordance with generally accepted
24	good commercial and customary
25	standards and practices; and

1	"(II) the defendant took reason-
2	able steps to—
3	"(aa) stop any continuing
4	release;
5	"(bb) prevent any threat-
6	ened future release; and
7	"(cc) prevent or limit any
8	human, environmental, or natural
9	resource exposure to any pre-
10	viously released hazardous sub-
11	stance.
12	"(ii) Standards and practices.—
13	Not later than 2 years after the date of en-
14	actment of the Brownfields Revitalization
15	and Environmental Restoration Act of
16	2000, the Administrator shall by regula-
17	tion establish standards and practices for
18	the purpose of satisfying the requirement
19	to carry out all appropriate inquiries under
20	clause (i).
21	"(iii) Criteria.—In promulgating
22	regulations that establish the standards
23	and practices referred to in clause (ii), the
24	Administrator shall include each of the fol-
25	lowing:

1	"(I) The results of an inquiry by
2	an environmental professional.
3	"(II) Interviews with past and
4	present owners, operators, and occu-
5	pants of the facility for the purpose of
6	gathering information regarding the
7	potential for contamination at the fa-
8	eility.
9	"(III) Reviews of historical
10	sources, such as chain of title docu-
1	ments, aerial photographs, building
12	department records, and land use
13	records, to determine previous uses
14	and occupancies of the real property
15	since the property was first developed.
16	"(IV) Searches for recorded envi-
17	ronmental cleanup liens against the
18	facility that are filed under Federal,
19	State, or local law.
20	"(V) Reviews of Federal, State,
21	and local government records, waste
22	disposal records, underground storage
23	tank records, and hazardous waste
24	handling, generation, treatment, dis-

1	posal, and spill records, concerning
2	contamination at or near the facility.
3	"(VI) Visual inspections of the
4	facility and of adjoining properties.
5	"(VII) Specialized knowledge or
6	experience on the part of the defend-
7	ant.
8	"(VIII) The relationship of the
9	purchase price to the value of the
10	property, if the property was not con-
11	taminated.
12	"(IX) Commonly known or rea-
13	sonably ascertainable information
14	about the property.
15	"(X) The degree of obviousness
16	of the presence or likely presence of
17	contamination at the property, and
18	the ability to detect the contamination
19	by appropriate investigation.
20	"(iv) Interim standards and prac-
21	TICES.—
22	"(I) Property purchased be-
23	FORE MAY 31, 1997.—With respect to
24	property purchased before May 31,
25	1997, in making a determination with

1	respect to a defendant described of
2	clause (i), a court shall take into
3	account—
4	"(aa) any specialized knowl-
5	edge or experience on the part of
6	the defendant;
7	"(bb) the relationship of the
8	purchase price to the value of the
9	property, if the property was not
10	contaminated;
11	"(ee) commonly known or
12	reasonably ascertainable informa-
13	tion about the property;
14	"(dd) the obviousness of the
15	presence or likely presence of
16	contamination at the property;
17	and
18	"(ee) the ability of the de-
19	fendant to detect the contamina-
20	tion by appropriate inspection.
21	"(II) Property purchased on
22	OR AFTER MAY 31, 1997.—With re-
23	spect to property purchased on or
24	after May 31, 1997, and until the Ad-
25	ministrator promulgates the regula-

1	tions described in clause (ii), the pro-
2	cedures of the American Society for
3	Testing and Materials, including the
4	document known as 'Standard
5	E1527-97', entitled 'Standard Prac-
6	tice for Environmental Site Assess-
7	ment: Phase 1 Environmental Site
8	Assessment Process', shall satisfy the
9	requirements in clause (i).
10	"(v) SITE INSPECTION AND TITLE
11	SEARCH.—In the case of property for resi-
12	dential use or other similar use purchased
13	by a nongovernmental or noncommercial
14	entity, a facility inspection and title search
15	that reveal no basis for further investiga-
16	tion shall be considered to satisfy the re-
17	quirements of this subparagraph.".
18	TITLE III—STATE RESPONSE
19	PROGRAMS
20	SEC. 301. STATE RESPONSE PROGRAMS.
21	(a) Definitions.—Section 101 of the Comprehen-
22	sive Environmental Response, Compensation, and Liabil-
23	ity Act of 1980 (42 U.S.C. 9601) (as amended by section
24	202) is amended by adding at the end the following:
25	"(41) Eligible response site.—

1	"(A) IN GENERAL.—The term 'eligible re-
2	sponse site' means a site that meets the defini-
3	tion of a brownfield site in subparagraphs (A)
4	and (B) of paragraph (39), as modified by sub-
5	paragraphs (B) and (C) of this paragraph.
6	"(B) INCLUSIONS.—The term 'eligible re-
7	sponse site' includes—
8	"(i) notwithstanding paragraph
9	(39)(B)(ix), a portion of a facility, for
10	which portion assistance for response activ-
11	ity has been obtained under subtitle I of
12	the Solid Waste Disposal Act (42 U.S.C.
13	6991 et seq.) from the Leaking Under-
14	ground Storage Tank Trust Fund estab-
15	lished under section 9508 of the Internal
16	Revenue Code of 1986; or
17	"(ii) a site for which, notwithstanding
18	the exclusions provided in subparagraph
19	(C) or paragraph (39)(B), the President
20	determines, on a site-by-site basis and
21	after consultation with the State, that limi-
22	tations on enforcement under section 129
23	at sites specified in clause (iv), (v), (vi) or
24	(viii) of paragraph (39)(B) would be ap-
25	propriate and will—

1	"(I) protect human health and
2	the environment; and
3	"(II) promote economic develop-
4	ment or facilitate the creation of,
5	preservation of, or addition to a park,
6	a greenway, undeveloped property,
7	recreational property, or other prop-
8	erty used for nonprofit purposes.
9	"(C) Exclusions.—The term 'eligible re-
10	sponse site' does not include—
11	"(i) a facility for which the
12	President—
13	"(I) conducts or has conducted a
14	remedial site investigation; and
15	"(II) after consultation with the
16	State, determines or has determined
17	that the site qualifies for listing on
18	the National Priorities List;
19	unless the President has made a deter-
20	mination that no further Federal action
21	will be taken; or
22	"(ii) facilities that the President de-
23	termines warrant particular consideration
24	as identified by regulation, such as sites

1	posing a threat to a sole-source drinking
2	water aquifer or a sensitive ecosystem.".
3	(b) STATE RESPONSE PROGRAMS.—Title I of the
4	Comprehensive Environmental Response, Compensation,
5	and Liability Act of 1980 (42 U.S.C. 9601 et seq.) (as
6	amended by section 101(b)) is amended by adding at the
7	end the following:
8	"SEC. 129. STATE RESPONSE PROGRAMS.
9	"(a) Assistance to States.—
10	"(1) In general.—
11	"(A) States.—The Administrator may
12	award a grant to a State or Indian tribe that—
13	"(i) has a response program that in-
14	cludes each of the elements, or is taking
15	reasonable steps to include each of the ele-
16	ments, listed in paragraph (2); or
17	"(ii) is a party to a memorandum of
18	agreement with the Administrator for vol-
19	untary response programs.
20	"(B) USE OF GRANTS BY STATES.—
21	"(i) In general.—A State or Indian
22	tribe may use a grant under this sub-
23	section to establish or enhance the re-
24	sponse program of the State or Indian
25	tribe.

1	"(ii) Additional Uses.—In addition
2	to the uses under clause (i), a State or In-
3	dian tribe may use a grant under this sub-
4	section to—
5	"(I) capitalize a revolving loan
6	fund for brownfield remediation under
7	section 128(c); or
8	"(II) develop a risk sharing pool,
9	an indemnity pool, or insurance mech-
10	anism to provide financing for re-
11	sponse actions under a State response
12	program.
13	"(2) Elements.—The elements of a State or
14	Indian tribe response program referred to in para-
15	graph (1)(A)(i) are the following:
16	"(A) Timely survey and inventory of
17	brownfield sites in the State.
18	"(B) Oversight and enforcement authori-
19	ties or other mechanisms, and resources, that
20	are adequate to ensure that—
21	"(i) a response action will—
22	"(I) protect human health and
23	the environment; and

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1	"(II) be conducted in accordance
2	with applicable Federal and State law;
3	and
4	"(ii) if the person conducting the re-
5	sponse action fails to complete the nec-
6	essary response activities, including oper-
7	ation and maintenance or long-term moni-
8	toring activities, the necessary response ac-
9	tivities are completed.
10	"(C) Mechanisms and resources to provide
11	meaningful opportunities for public participa-
12	tion, including—
13	"(i) public access to documents that
14	the State, Indian tribe, or party con-
15	ducting the cleanup is relying on or devel-
16	oping in making cleanup decisions or con-
17	ducting site activities; and
18	"(ii) prior notice and opportunity for
19	comment on proposed cleanup plans and
20	site activities.
21	"(D) Mechanisms for approval of a clean-
22	up plan, and a requirement for verification by
23	and certification or similar documentation from
24	the State, an Indian tribe, or a licensed site
25	professional to the person conducting a re-

1	sponse action indicating that the response is
2	complete.
3	"(3) Funding.—There is authorized to be ap-
4	propriated to carry out this subsection \$50,000,000
5	for each of fiscal years 2001 through 2005.
6	"(b) Enforcement in Cases of a Release Sub-
7	JECT TO STATE PROGRAM.—
8	"(1) Enforcement.—
9	"(A) IN GENERAL.— Except as provided in
10	subparagraph (B) and subject to subparagraph
11	(C), in the case of an eligible response site at
12	which—
13	"(i) there is a release or threatened
14	release of a hazardous substance, pollut-
15	ant, or contaminant; and
16	"(ii) a person is conducting or has
17	completed a response action regarding the
18	specific release that is addressed by the re-
19	sponse action that is in compliance with
20	the State program that specifically governs
21	response actions for the protection of pub-
22	lic health and the environment;
23	the President may not use authority under this
24	Act to take an administrative or judicial en-
25	forcement action under section 106(a) or to

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1	take a judicial enforcement action to recover re-
2	sponse costs under section 107(a) against the
3	person regarding the specific release that is ad-
4	dressed by the response action.
5	"(B) Exceptions.—The President may
6	bring an enforcement action under this Act dur-
7	ing or after completion of a response action de-
8	scribed in subparagraph (A) with respect to a
9	release or threatened release at an eligible re-
10	sponse site described in that subparagraph if—
11	"(i) the State requests that the Presi-
12	dent provide assistance in the performance
13	of a response action;
14	"(ii) the Administrator determines
15	that contamination has migrated or will
16	migrate across a State line, resulting in
17	the need for further response action to
18	protect human health or the environment,
19	or the President determines that contami-
20	nation has migrated or is likely to migrate
21	onto property subject to the jurisdiction,
22	custody, or control of a department, agen-
23	cy, or instrumentality of the United States
24	and may impact the authorized purposes of
25	the Federal property;

1	"(iii) after taking into consideration
2	the response activities already taken, the
3	Administrator determines that—
4	"(I) a release or threatened re-
5	lease may present an imminent and
6	substantial endangerment to public
7	health or welfare or the environment;
8	and
9	"(II) additional response actions
10	are likely to be necessary to address,
11	prevent, limit, or mitigate the release
12	or threatened release; or
13	"(iv) the Administrator determines
14	that information, that on the earlier of the
15	date on which cleanup was approved or
16	completed, was not known by the State, as
17	recorded in documents prepared or relied
18	on in selecting or conducting the cleanup,
19	has been discovered regarding the contami-
20	nation or conditions at a facility such that
21	the contamination or conditions at the fa-
22	cility present a threat requiring further re-
23	mediation to protect public health or wel-
24	fare or the environment.

1 "(C) Public record.—The limitations on 2 the authority of the President under subpara-3 graph (A) apply only at sites in States that 4 maintain, update not less than annually, and 5 make available to the public a record of sites, 6 by name and location, at which response actions 7 have been completed in the previous year and 8 are planned to be addressed under the State 9 program that specifically governs response ac-10 tions for the protection of public health and the 11 environment in the upcoming year. The public 12 record shall identify whether or not the site, on 13 completion of the response action, will be suit-14 able for unrestricted use and, if not, shall iden-15 tify the institutional controls relied on in the 16 remedy. Each State and tribe receiving finan-17 cial assistance under subsection (a) shall main-18 tain and make available to the public a record 19 of sites as provided in this paragraph. 20 "(D) EPA NOTIFICATION.— 21 22 eligible response site at which there is a re-

"(i) IN GENERAL.—In the case of an eligible response site at which there is a release or threatened release of a hazardous substance, pollutant, or contaminant and for which the Administrator intends to

23

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25

1	carry out an action that may be barred
2	under subparagraph (A), the Adminis-
3	trator shall—
4	"(I) notify the State of the action
5	the Administrator intends to take;
6	and
7	"(II)(aa) wait 48 hours for a
8	reply from the State under clause (ii);
9	or
10	"(bb) if the State fails to reply to
11	the notification or if the Adminis-
12	trator makes a determination under
13	clause (iii), take immediate action
14	under that clause.
15	"(ii) State reply.—Not later than
16	48 hours after a State receives notice from
17	the Administrator under clause (i), the
18	State shall notify the Administrator if—
19	"(I) the release at the eligible re-
20	sponse site is or has been subject to
21	a cleanup conducted under a State
22	program; and
23	"(II) the State is planning to
24	abate the release or threatened re-
25	lease, any actions that are planned.

1	"(iii) Immediate federal action.—
2	The Administrator may take action imme-
3	diately after giving notification under
4	clause (i) without waiting for a State reply
5	under clause (ii) if the Administrator de-
6	termines that 1 or more exceptions under
7	subparagraph (B) are met.
8	"(E) Report to congress.—Not later
9	than 90 days after the date of initiation of any
10	enforcement action by the President under
11	clause (ii), (iii), or (iv) of subparagraph (B),
12	the President shall submit to Congress a report
13	describing the basis for the enforcement action,
14	including specific references to the facts dem-
15	onstrating that enforcement action is permitted
16	under subparagraph (B).
17	"(2) Savings provision.—
18	"(A) Costs incurred prior to limita-
19	TIONS.—Nothing in paragraph (1) precludes
20	the President from seeking to recover costs in-
21	curred prior to the date of enactment of this
22	section or during a period in which the limita-
23	tions of paragraph (1)(A) were not applicable.
24	"(B) Effect on agreements between
25	STATES AND EPA.—Nothing in paragraph (1)—

1	"(i) modifies or otherwise affects a
2	memorandum of agreement, memorandum
3	of understanding, or any similar agreement
4	relating to this Act between a State agency
5	or an Indian tribe and the Administrator
6	that is in effect on or before the date of
7	enactment of this section (which agreement
8	shall remain in effect, subject to the terms
9	of the agreement); or
10	"(ii) limits the discretionary authority
11	of the President to enter into or modify an
12	agreement with a State, an Indian tribe, or
13	any other person relating to the implemen-
14	tation by the President of statutory au-
15	thorities.
16	"(3) Effective date.—This subsection ap-
17	plies only to response actions conducted after June
18	8, 2000.
19	"(c) Effect on Federal Laws.—Nothing in this
20	section affects any liability or response authority under
21	any Federal law, including—
22	"(1) this Act, except as provided in subsection
23	(b);
24	"(2) the Solid Waste Disposal Act (42 U.S.C.
25	6901 et seq.);

1	"(3) the Federal Water Pollution Control Act
2	(33 U.S.C. 1251 et seq.);
3	"(4) the Toxic Substances Control Act (15
4	U.S.C. 2601 et seq.); and
5	"(5) the Safe Drinking Water Act (42 U.S.C.
6	300f et seq.).".
7	SEC. 302. ADDITIONS TO NATIONAL PRIORITIES LIST.
8	Section 105 of the Comprehensive Environmental Re-
9	sponse, Compensation, and Liability Act of 1980 (42
10	U.S.C. 9605) is amended by adding at the end the fol-
11	lowing:
12	"(h) NPL Deferral.—
13	"(1) Deferral to state voluntary clean-
14	UPS.—At the request of a State and subject to para-
15	graphs (2) and (3), the President generally shall
16	defer final listing of an eligible response site on the
17	National Priorities List if the President determines
18	that—
19	"(A) the State, or another party under an
20	agreement with or order from the State, is con-
21	ducting a response action at the eligible re-
22	sponse site—
23	"(i) in compliance with a State pro-
24	gram that specifically governs response ac-

1	tions for the protection of public health
2	and the environment; and
3	"(ii) that will provide long-term pro-
4	tection of human health and the environ-
5	ment; or
6	"(B) the State is actively pursuing an
7	agreement to perform a response action de-
8	scribed in subparagraph (A) at the site with a
9	person that the State has reason to believe is
10	capable of conducting a response action that
11	meets the requirements of subparagraph (A).
12	"(2) Progress toward cleanup.—If, after
13	the last day of the 1-year period beginning on the
14	date on which the President proposes to list an eligi-
15	ble response site on the National Priorities List, the
16	President determines that the State or other party
17	is not making reasonable progress toward com-
18	pleting a response action at the eligible response
19	site, the President may list the eligible response site
20	on the National Priorities List.
21	"(3) CLEANUP AGREEMENTS.—With respect to
22	an eligible response site under paragraph (1)(B), if,
23	after the last day of the 1-year period beginning on
24	the date on which the President proposes to list the
25	eligible response site on the National Priorities List,

1	an agreement described in paragraph (1)(B) has not
2	been reached, the President may defer the listing of
3	the eligible response site on the National Priorities
4	List for an additional period of not to exceed 180
5	days if the President determines deferring the listing
6	would be appropriate based on—
7	"(A) the complexity of the site;
8	"(B) substantial progress made in negotia-
9	tions; and
10	"(C) other appropriate factors, as deter-
11	mined by the President.
12	"(4) Exceptions.—The President may decline
13	to defer, or elect to discontinue a deferral of, a list-
14	ing of an eligible response site on the National Pri-
15	orities List if the President determines that—
16	"(A) deferral would not be appropriate be-
17	cause the State, as an owner or operator or a
18	significant contributor of hazardous substances
19	to the facility, is a potentially responsible party;
20	"(B) the criteria under the National Con-
21	tingency Plan for issuance of a health advisory
22	have been met; or
23	"(C) the conditions in paragraphs (1)
24	through (3), as applicable, are no longer being
25	met.".